

NAVY DEPARTMENT
BUREAU OF NAVIGATION
WASHINGTON, D. C.

NO-MAR

10 March 1923.

Bureau of Navigation News Bulletin No. 17:

1. Education and Morale: The Bureau has placed the entire handling of educational matters under the Sixth Division, and henceforth that Division will be known as the Education and Morale Division. The officer in charge will have the handling of all matters pertaining to the education of both officers and men, and will as an initial step standardize the courses at various service schools and on board ship with a view to obtaining the maximum benefit to those concerned.

The goal towards which the Bureau is working is to keep the latest information and developments of the Navy available for officers in order that they may be better informed on matters relating to their profession and better equipped as Naval officers. The paramount object to be attained in educating the men is to equip them for the Navy, to prepare them for promotion in the Navy, encourage an interest in their service work, and incidentally teach them a trade which may be useful to them in case they leave the service.

In connection with concessions in tuition for children of officers and men at various schools and colleges noted in bulletin No. 11, attention is invited to Bunav. letter N14-MM-55402-461 of 2/6/23 addressed to all ships and stations.

Attention is also invited to Bunav. Circular Letter 9-23 of 2/12/23, Subject: Training of Enlisted Personnel Afloat.

2. Summer Cruise for University Students: The Department is offering an opportunity to two students of Engineering of the Junior Class in certain Universities to take a two weeks instructive cruise on ships of the Navy during the coming summer. While the details are not yet completed, it is contemplated having the students on board at a time when the ships to which they are assigned will be cruising a portion of the period. The students are to be assigned regular duties in the ship's organization and given every opportunity to learn as much as possible during their stay on board.

3. "Turn Over" — Enlisted Personnel.

Total enlistments expiring during fiscal year 1923.....	38,038
Actual losses from all causes (1st. 6 Mos.)	
(1 July 1922 to 31 Dec. 1922) (Includes Hon., Dishon.,	
inaptitude, undesirable, physical disability, special	
order, ordinary, cancelled, and B.C. discharges, fur-	
loughed, died, retired, deserted and transferred to	
reserve)	28,816
Replacements by 1st. enlistments, reenlistments, surrenders,	
and deliveries (1st. 6 Mos.)	23,290
Total 1st. enlistments to be made 1 July 1922 to 1 July	
1923 (estimated).....	35,000
Net 1st. enlistments to 9 Feb. (underage and physical disa-	
bility discharges deducted)	19,896
First enlistments to be obtained by 1 July (From 9 Feb.)	15,102

The Bureau is making every effort to reduce the turn over in enlisted personnel. All enlistments are now for four years and the Congress has been asked to authorize a six years' enlistment. Special pressure is being brought on Recruiting officers to accept only men of high quality and to avoid by all means underage enlistments. From the recruiting end, the Bureau believes advances are being made.

Attention of Commanding Officers is invited to the large turn over occasioned by the following discharges listed month by month for this Fiscal Year:

<u>Month</u>	<u>Undesirable</u>	<u>Bad Conduct</u>	<u>Dishonorable</u>	<u>Desertions</u>
July	150	153	132	289
August	201	238	45	393
September	232	136	118	397
October	142	126	32	347
November	230	152	128	472
December	194	109	129	463
January	217	136	41	592
February	211	67	125	561
TOTALS	1577	1117	750	3514

Grand Total - - - - - 6958

These losses are greater than they should be and some of them can be avoided by a high morale throughout the Navy, within the control of the activities of all officers.

The Bureau calls upon all officers to assist in reducing losses in the category outlined above, and asks the hearty cooperation of all in helping to keep down the turn over in enlisted personnel within reasonable bounds; it can be done, and the Bureau believes that

in matters of this kind it is only needful that special effort be made to bring about satisfactory results.

4. Naval Reserve: A Board has been ordered to convene in Washington during the week beginning 26 February 1923 for the purpose of considering essential changes in regulations governing the Naval Reserve Force and other important reserve matters. This Board is composed of the following officers:

Rear Admiral A. H. Robertson, USN. President
Rear Admiral E. J. Ziegenfuss, USN.
Captain K. M. Bennett
Captain Alfred B. Fry, USNRF.
Commander R. A. Koch, USN.
Commander John T. Nelson, USNRF.
Lieut. Comdr. R. R. M. Emmett, USN.
Captain Chas. F. Macklin, USNRF.
Captain Edward A. Evers, USNRF.

708 officers of the Naval Reserve Force have been transferred from Class 6 to Classes 2, 3 and 5 to date.

5. Hydrographic News: The U.S.S. HANNIBAL completed the Nicaragua Survey on the Miskito Coast in October and since that time has been undergoing repairs and preparing for the Cuba Survey discontinued in 1921, due to lack of funds and decommissioning of several survey vessels. Repairs, fitting out, and installation of a sonic depth finder completed, the HANNIBAL sailed from Philadelphia on 25 January to continue the Cuba Survey of the Gulf of Batabano and the Isle of Pines area under the direction of the Hydrographic Office.

.. This survey expedition, the most complete so far organized by the Navy, will consist of the U.S.S. HANNIBAL, two subchasers, one sea plane, two specially fitted 500 ton steel barges, with living quarters; five 40 foot steamer sounding boats. In addition to the regular complement of the HANNIBAL, 105 additional officers, hydrographic surveyors, draftsmen, and enlisted men of various ratings, have been ordered to the expedition. Every opportunity will be taken of the excellent facilities afforded while surveying, to train the personnel of the seamen branch to become experienced seamen and resourceful petty officers.

During the survey season 1923, the expedition will be engaged in making an aerial and general reconnaissance of the area, measuring base line, erecting a system of towers, defining coast lines, and soundings over the area controlled by the main triangulation, also an endeavor will be made to discover a deeper channel than is at present available from the westward to the port of Batabano.

NAVY DEPARTMENT
BUREAU OF NAVIGATION

WASHINGTON, D. C.

NO-MAR

19 March 1923.

Bureau of Navigation News Bulletin No. 18:

1. Officer Personnel: The total authorized strength of the Line of the Navy is 5,499 officers. There are at present in the Line 4,278 officers, thus making a shortage of 1,221 officers.

Since July 1, 1922, there have been 136 separations from the Line due to retirements (66), resignations (111), dismissals (2), deaths (15).

The present source of Line officer supply is the Naval Academy. Beginning with the class entering in 1921, the number of appointments is reduced to three for each Senator and Representative, while the number allowed at large and from the enlisted personnel remains as at present, 15 and 100 respectively.

The following shows the number of Midshipmen entering the Naval Academy from the Enlisted Personnel, the number graduating, and the number turned back, since 1914:

<u>Year of Entry</u>	<u>No. Entering</u>	<u>No. Graduating</u>	<u>No. Turned Back</u>	<u>No. Authorized</u>
1914	5	3		15
1915	8	4		15
1916	22	13	1	25
1917	19	10	2	100
1918	51	28	2	100
1919	33		5	100
1920	* 79			100
1921	52			100
1922	26			100

* Four examinations held.

The following shows the status of this year's classes of enlisted men preparing at Hampton Roads and San Francisco:

Hampton Roads No. in Class in January - - - - - 41
No. now in class - - - - - 26

San Francisco No. in Class in January - - - - - 38
No. now in class - - - - - 24

Total No. in January - - - - - 79

Total No. in March - - - - - 50

Loss before examination - - - - - 29 (over 36%)

The Bureau believes that there is not enough care exercised in the selection of enlisted men to be sent to the preparatory schools at Hampton Roads and San Francisco. It is contemplated issuing in the near future special instructions on this matter of selecting material for the Academy from the enlisted personnel and it is the Bureau's desire to begin as soon as possible the preliminary preparation on board ship for the Naval Academy Class entering in 1924.

2. Enlisted Personnel: The Bureau has recently authorized the promotion of 53 acting chief petty officers to permanent appointment. There have been no promotions to acting appointment as chief petty officers for two months. The authorization for promotion to acting appointment chief petty officer depends upon the total number of chief petty officers in the Navy at the beginning of each calendar month. Promotion is made only when there is a shortage in the total number of chief petty officers.

Promotions in the lower petty officer ratings are being made as rapidly as the exigencies of the service will permit. In many ratings the eligibility list is cleared at the beginning of each month, in fact in some ratings there are not sufficient recommendations for promotion of qualified men to fill existing vacancies.

In order that Commanding Officers may be guided in making the training of certain ratings more intense so that men may be qualified and recommended for promotion, the following lists are published:

Eligibility list below requirements by ratings:

Cox	Mo.M.M. 1c, 2c
T.M. 1c, 2c, 3c	Bsmth. 2c
Q.M. 1c, 2c, 3c	Bmr. 1c, 2c
S.M. 1c, 2c, 3c	Csmth. 1c, 2c
F.C. 1c	Eng. 2c
E.M. 1c, 2c, 3c	Mldr. 1c
R.M. 1c, 2c, 3c	Y. 1c, 2c, 3c
C.M. 1c, 2c	S.K. 2c
S.F. 2c	Photog'r. 1c, 2c, 3c
Printer 1c	Ph.M. 1c, 2c, 3c
Patternmaker 1c, 2c	A.M.M. 1c
S.M.M. 1c, 2c, 3c	A.M. 1c, 2c, 3c
Painter 1c, 2c	A.R. 1c, 2c, 3c

A.C.M. 1c, 2c, 3c

Eligibility list about equal to requirements by ratings:

G.M. 1c, 2c, 3c	Bsmth. 1c
S.F. 3c	E.M. 1c
Prtr. 2c	S.K. 3c
M.M. 1c, 2c	A.M.M. 2c
W.T. 2c	A.M. 3c

Eligibility list in excess of requirements by ratings:

B.M.1c, 2c	W.T.1c
S.F.1c	S.K.1c
Prtr.3c	All Commissary Branch
	All Messmen Branches

Please note in column one the ratings in which there exists a shortage in the Navy and for which recommendations have not been received in sufficient number to fill existing vacancies. Column two is a list of ratings in which the number of men recommended care for the existing vacancies from month to month. Column three shows the ratings in which the number of recommendations on file is in excess of present requirements, in other words, the ratings are nearly filled in accordance with authorized complement and the number already recommended is in excess of immediate requirements.

From analysis of the recommendations made and promotions authorized for enlisted men it is believed that certain vessels and stations are giving more attention to the advancement in rating of their men than others. As the flow of promotion doubtless has a direct effect on the morale of ships and stations, the result will be felt sooner or later on board the ships and stations which have not given this feature the necessary attention.

EDUCATION: The Bureau of Navigation strongly advises the enlisted men to avail themselves of the Bureau's Educational System to fit themselves to fill the many vacancies that are shown above to exist. The courses listed below are available and they are constructed to this end. Certainly, coupled with daily practical work, nothing can more thoroughly or more readily teach a man the requirements of an advanced rating, thereby bettering himself and his ship.

Ratings in Which Vacancies Exist

Instruction Courses

Electrician's Mate, 1c, 2c, 3c	"Practical Electricity"
	"Elementary Electricity"
	"D.C. Machinery" "Essentials"
	and "Theory" of "Alternating Currents."
Fire Controlman, 1c	"Ordnance and Gunnery" - Bu. Ord.
Carpenter's Mate, 1c, 2c	Instruction Course - Bu. C. & R.
Shipfitter, 2c	" " " "
Painter, 1c, 2c	" " " "
Blacksmith, 2c	" " " "
Patternmaker, 1c, 2c	Mechanical Drawing

Ratings in Which Vacancies Exist (Continued). Instruction Courses

Coppersmith, 1c, 2c

Sheet Metal Drafting

Motor Machinist's Mate, 1c, 2c

"Gas and Oil Engines" also 4
reel motion picture on gas
engines

Quartermaster, 1c, 2c, 3c

"Ocean and Coast Navigation"

COURSES AND TEXTS ON ALL PRACTICABLE GRADES OF MATHEMATICS AND ENGLISH
WILL BE FORWARDED WITHOUT DELAY.

Requests should specify the name and number of courses desired, and
should be either addressed to the Bureau or "Educational Office, Head-
quarters Eleventh Naval District, San Diego, Calif."

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NAVY DEPARTMENT BUREAU OF NAVIGATION

WASHINGTON, D. C.

NO-MAR

26 March 1923.

Bureau of Navigation News Bulletin No. 19.

1. Eligible Personnel: The following table shows the number of petty officers on the Bureau's waiting list on 21 March 1923 for shore duty at Districts indicated. This does not include recruiting duty:

1st. Naval District	46	9th. Naval District.....	8
3rd. " "	40	11th. " "	9
4th. " "	62	12th. " "	1
5th. " "	6	13th. " "	2
6th. " "	3	14th. " "	0
7th. " "	0	Miscellaneous duty (Any	
8th. " "	2	station in U.S.).....	27
		Washington, D.C. and	
		vicinity.....	1

The following shows the number of petty officers now ashore in Districts indicated, who are eligible for sea duty. This does not include radiomen, hospital corpsmen, musicians or non-rated men.

BRANCH	1st.	3rd.	4th.	5th.	6th.	7th.	8th.	9th.	11th.	12th.	13th.	Wash. DC & Vicinity
Seaman	19	6	0	27	4	5	27	3	7	6	11	20
Artificer	6	5	0	10	0	0	2	7	4	3	5	1
Art. E.R. Force	10	0	0	13	3	3	2	0	4	2	9	7
Special	16	19	2	28	6	1	9	7	12	15	17	6
Commissary	9	6	1	25	3	3	6	2	12	14	10	15
Messman	5	2	0	1	0	3	3	1	2	0	4	0

The above table indicates that very few requests are received for shore duty in the 5th and certain other Naval Districts, and that a number of men now attached to these Districts are due for sea. Unless requests are received for duty in these Districts, it will be necessary for the Bureau to relieve the men due for sea by men on general detail, or by men who have requested duty in some other District.

The following two tables show (a) the number of petty officers now on the waiting list for assignment to recruiting duty, and (b) the estimated number of petty officers to be relieved between now and 1 January 1924 on account of expiration of tour of recruiting duty:

	(a)	(b)
New England Division - - - - -	37	13
Eastern " - - - - -	59	35
Southeastern " - - - - -	25	15
Southern " - - - - -	26	7
Central " - - - - -	48	14
West Central " - - - - -	27	18
Western " - - - - -	70	13
No choice - - - - -	19	---
TOTAL - - - - -	311	115

It frequently occurs that men visit the Bureau of Navigation at their own expense to request certain duty, only to find that it is impracticable to assign them to the desired duty due to the fact that there are no vacancies in the locations requested, and even if there were vacancies, there are men on the waiting list who are more entitled to this duty. In many of these cases, the men have stated that such and such an officer advised them to come to the Bureau to obtain a certain assignment.

It will be of great assistance to the Bureau if Commanding Officers will forward all requests for change of duty which would ordinarily be forwarded to the Bureau of Navigation, as soon as practicable, no matter how remote the date of probable change of duty may be. In each case, it is necessary to look up the man's entire previous record, and when a large number of requests are received at the same time, it takes a considerable period of time to have the records looked up before the men's names are placed on the waiting list for any particular duty or assignment.

During the present month authorizations have been issued to promote enlisted men to the various petty officer ratings as follows, these promotions to take effect 1 April:

1st Class ratings.....	331
2nd " "	369
3rd. " "	458
TOTAL.....	1158

2. Training, Education and Morale : In order to create proper facilities for the effective administration of all duties relating to the Training, Education, Morale and Recreation of the personnel of the Navy and the Naval Reserve Force in peace and in war, there has been established in the Bureau of Navigation a Division known as the TRAINING DIVISION.

There has been a great need for this special work for a long time, and its importance to the efficiency of the Navy cannot be over-estimated.

The Division is naturally divided into Three Sections - Training and Education of Officers, Training and Education of Enlisted Men, and Morale and Recreation. In this connection, attention is invited to Bureau's Circular Letter 23-23 of 21 March 1923.

3. Board of Visitors to Naval Academy 1923:

By the President. Mr. Joseph W. Powell, Boston, Mass., Mr. William H. Gardiner, New York City, Mr. H. T. Horr, Philadelphia, Penna., Mr. Henry L. Lyster, Detroit, Michigan, Dr. J. R. Angell, New Haven, Conn., Mr. R. Townsend McKeever, Chicago, Ill.

By the Vice President. Hon. Carroll S. Page, of Vermont, Hon. George Wharton Pepper, of Pennsylvania, Hon. Tasker L. Oddie, of Nevada, Hon. Peter G. Gerry, of Rhode Island, Hon. Claude A. Swenson, of Virginia.

By the Speaker of the House. Hon. George P. Darrow, of Pennsylvania, Hon. John Philip Hill, of Maryland, Hon. B. Carroll Reece, of Tennessee, Hon. Daniel J. Riordan, of New York, Hon. Carl Vinson, of Georgia.

Lieut. Comdr. Emanuel A. Lofquist, U.S. Navy, Secretary to Board of Visitors.

The Board will meet at the Academy Monday, 23 April. The Board will continue in session until Thursday, 26 April.

4. Amalgamation of Corps. The following is published for information of the Service:

"Memorandum for the Secretary of the Navy.

Agreeably to your instructions of recent date I have had the question of the amalgamation of the Supply Corps, the Construction Corps, and the Civil Engineer Corps examined into as far as practicable up to date.

First, it was assumed that the amalgamation should take place along the lines of the amalgamation in 1899 of the former Engineer Corps with the line.

Second, the following conditions were thought to be those toward whose accomplishment efforts should be made, viz:

- (a) No increase in cost to the Naval Appropriation.
- (b) No loss of rank or possibilities of promotion by any officer concerned.
- (c) No advance in rank out of the ordinary for any officer concerned.
- (d) Abolition, as far as possible, of temporary officers.
- (e) Setting a definite date above which officers would continue to perform their present corps duties until separated from the active service by death, retirement, resignation, etc.
- (f) Setting a date below which all officers would be required (probably) to qualify for combination duties.
- (g) Insuring that Chiefs of Bureau in the Bureaus of Construction and Repair, Supplies and Accounts, and Yards and Docks should be taken from officers now in the Construction Corps, Supply Corps, and

Civil Engineer Corps respectively until the time when practically all officers now concerned would go off the active list.

The difficulties encountered in attempting to formulate appropriate rules are somewhat extensive. The question as to how to handle the amalgamation, whether by date of commission, whether by date of precedence, or some other method or combination is influenced by the fact that officers in these corps at present have no age in grade retirement, also that naturally the smallest corps, that is, the Construction Corps and the Civil Engineer Corps, relative to the Supply Corps led to their getting larger percentages by the Bill of 29 August 1916; also at a certain time, 30 years back, there was an hiatus in the Supply Corps when practically no appointments were made for ten years; also that through fluctuation in promotion one corps for a time has slow promotion in the lower grades and fast promotion in the higher grades and others vice versa,

There are enclosed herewith certain notes regarding the amalgamation proposition prepared in the Planning Section of Operations, also a draft of a proposed Bill consisting of 14 Sections.

It will be noted that in general advantage accrues to the former Staff officers because of the putting into effect the age in grade retirement provision upon their transfer to the line, and advantage accrues to the present line officers of lower grades from the fact that, in general, the Staff officers transferred are probably at a greater age on account of there not having been placed into effect, the age in grade retirement in the present Staff Corps. In time these two propositions will be equalized to the benefit of all former corps.